

Deflection and Pre-Arrest Diversion: A Newly Emerging Field in the United States

A Public Health Solution to Public Safety

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Variety of Terms for Pre-Arrest Diversion

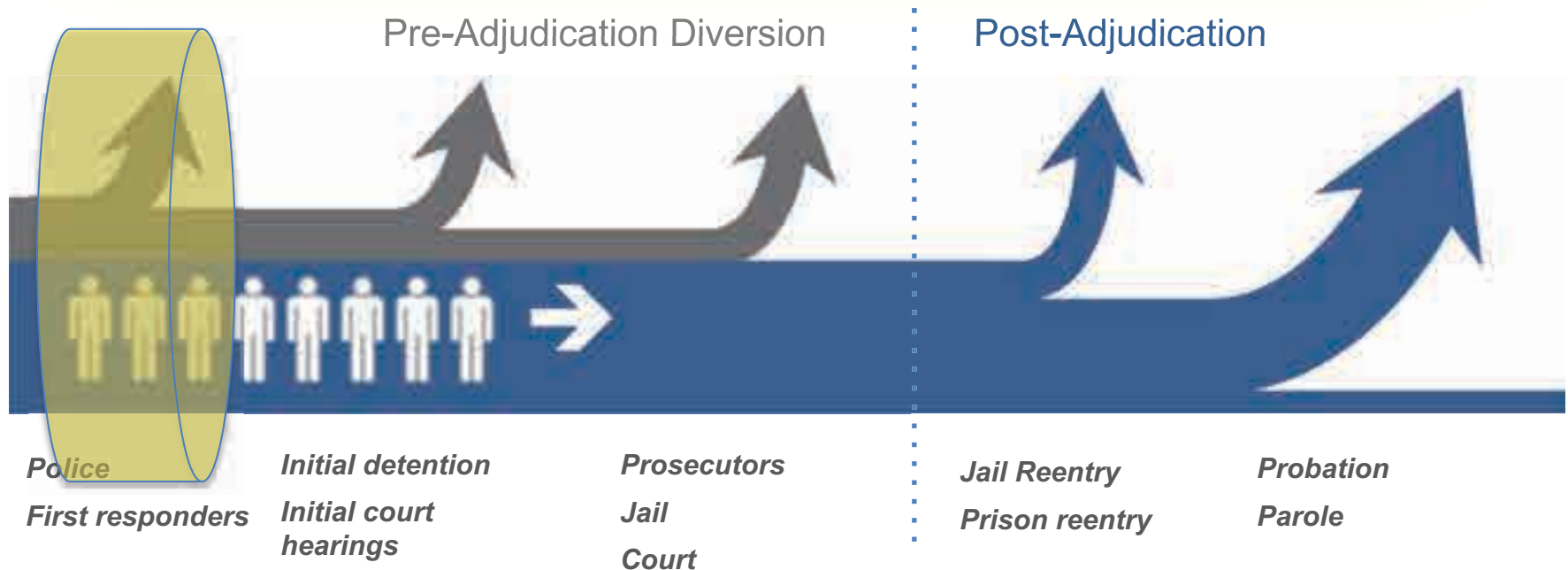
- Deflection
- Pre-arrest diversion (PAD)
- Pre-booking
- Co-responder
- Pre-booking
- Crisis Intervention Teams
- Police diversion
- Crisis/Triage centers
- Police assisted diversion
- Law enforcement encounter
- Law enforcement assisted diversion (LEAD)
- No arrest diversion

A Third Way for Law Enforcement
1) Arrest or 2) Release 3) Divert (New!)

Pre-Arrest Diversion Is the “Handle” on the Front Door of the US Justice System

NEW! People who are nonviolent can be diverted in the community instead of entering the justice system

Community-based services, housing, and recovery support



How Pre-Arrest Diversion (PAD) Differs from Other Types of US Justice Diversion

Pre-Arrest Diversion (PAD)

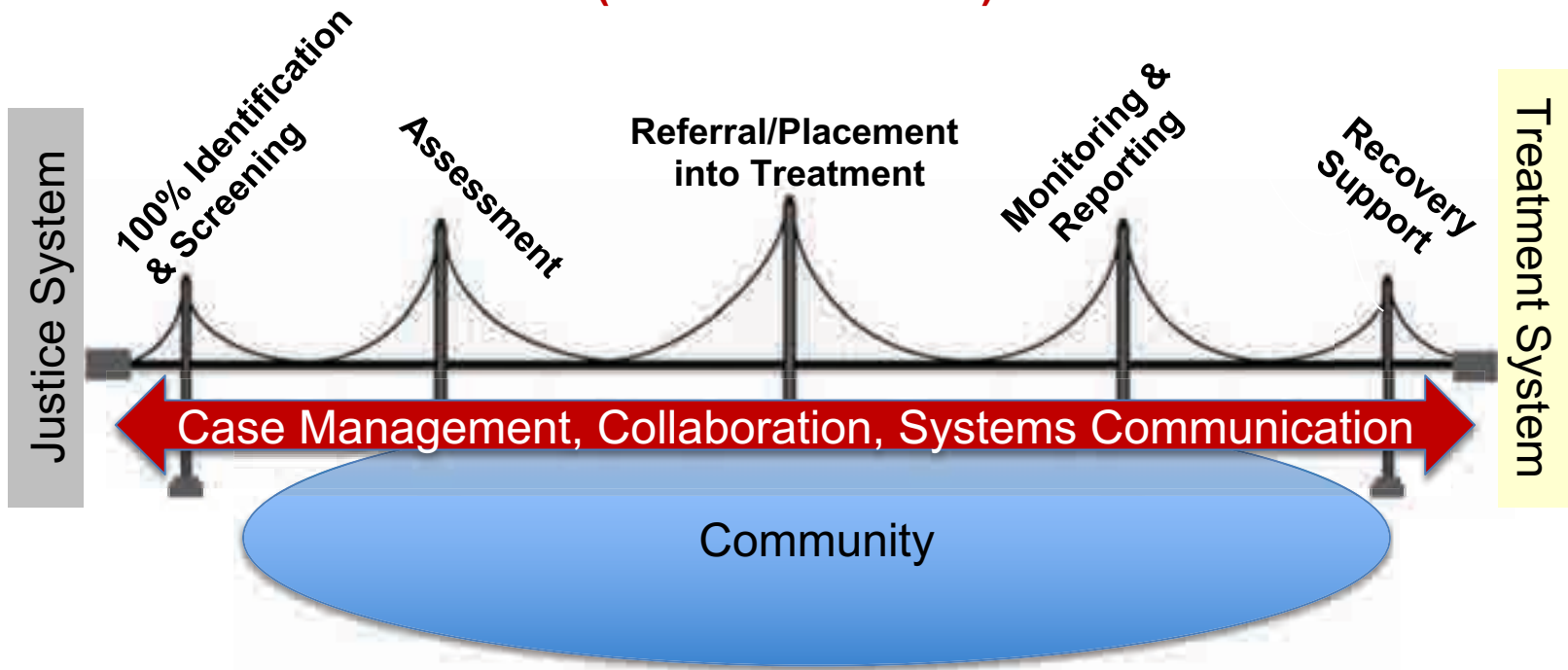
- Moving *away* from justice system *without having entered it*
- **Behavioral health guided** with criminal justice partnerships
- *Public health* solution to better public safety – crime reduction!

Other Criminal Justice Diversion

- Moving *out* of justice system *after having entered it*
- **Criminal justice guided** with behavioral health partnerships
- *A wide variety* of approaches for a variety of reasons

The Pathways to Treatment Connecting Two Systems

(The TASC Model)



**800,000 Police Referring to Treatment
(New!)**

Two Types of Pre-Arrest Diversion: Done Together for Biggest Impact

Prevention PAD

- **No charges** / Not relevant to criminal activity during this encounter
- **Identified behavioral health issue** (well-being) that places the person in a health risk or exposure risk to the justice system
- **Divert to treatment** for clinical assessment to address needs and/or to social services
- **Prevents future criminal justice entry by connecting to treatment today**

Intervention PAD

- **Charges** exist but are held in abeyance or issuance of non-criminal citation
- **Identified behavioral health issue** (well-being) that places the person in a health risk or exposure risk to the justice system AND
- **Identified low-moderate risk** (to re-offend)
- **Divert to treatment** for clinical assessment to address needs and/or to social services with justice follow-up and possible action

**PRE-ARREST DIVERSION: PATHWAYS TO COMMUNITY
POLICE, TREATMENT AND COMMUNITY COLLABORATIVE**



Self-Referral Pathway

- **Definition:** Individual initiates contact with law enforcement for a treatment referral (without fear of arrest); preferably a warm handoff to treatment
- **Brand Name:**
 - “Angel” – Police version (450 sites for Angel)
Began Gloucester, MA
 - Safe Stations” Fire version (Delaware)
 - PAARI – Police Assisted Addiction and Recovery Initiative
www.paarius.org
- **Best Use:**
 - Low resource deflection initiative
 - Easy to start and sustain
 - Can also be done with Fire Stations

Active Outreach Pathway

- **Definition:** *Law enforcement intentionally IDs or seeks individuals; a warm handoff is made to treatment, which engages individuals in treatment*
- **Brand Name:**
 - “Arlington”
 - Began Arlington, MA
 - PAARI – Police Assisted Addiction and Recovery Initiative
 - www.paariususa.org
- **Best Use:**
 - Addressing high utilizers
 - Proactive approach for connecting to treatment

Naloxone Plus Pathway

- **Definition:** *Engagement with treatment as part of an overdose response* or DSM-V severe for opiates; tight integration with treatment, naloxone (individual too)
- **Brand Name:**
 - “Quick Response Teams” – QRT (50+ sites); DART; STEER
 - Began Cincinnati Metro Region (OH, KY and IN)
 - QRT National
 - www.qrtnational.org
- **Best Use:**
 - Saving lives. The “Plus” refers to the connection to treatment following OD revival
 - Responding to communities with high and/or trending up overdose and overdose death

Officer Prevention Pathway

- **Definition:** Law enforcement initiates treatment engagement from a call for service or “on view”; no charges are filed
- **Brand Name:**
 - “Law Enforcement Assisted Diversion” – LEAD (25 + sites)
 - Began Seattle, WA
 - www.leadkingcounty.org
- **Best Use:**
 - Providing a tool for officers on patrol to respond to addiction and mental health when no charges are present

Officer Intervention Pathway

- **Definition:** Law enforcement initiates treatment engagement from a call for service or “on view”; charges are held in abeyance or citations issued, with requirement for completion of treatment
- **Brand Name:**
 - “Civil Citation Network” – CCN (multiple sites, adult and juvenile)
 - Began Tallahassee, FL
 - www.civilcitationnetwork.com
- **Best Use:**
 - Providing a tool for officers on patrol to respond to addiction and mental health when charges are present
 - “First-time” arrestees who have an addition issue but limited to no other justice involvement

Pre-Arrest Diversion: Part of the Solution

- **Reduced crime**
- Improved public safety (real and perceived)
- **Reduced drug use**
- Better outcomes during crisis encounters
- Lives saved, lives restored
- **Building police-community relations**
- **Reduced burden on criminal justice to solve public health and social challenges – reduction in the “social burden”**
- Building (more) police-public health/behavioral health relations
- Correct movement of citizens into/away from the justice system
- Cost savings
- “Net-narrowing”
- **Keeping families intact**
- **Addressing racial disparity**

Why Pre-Arrest Diversion Growth Now?

- 1. Law enforcement encounters with the mentally ill**
 1. CIT – 1988 – “Memphis Model”
- 2. Police and community relations**
 1. Brown - Ferguson, MO; McDonald – Chicago, IL
 2. President's 21st Century Task Force – 2015
- 3. Opioid epidemic**
 1. “Angel” program - 2015
- 4. Ever increasing “social burden” on police and the justice system**
 1. War on Crime – Johnson – 1965
 2. War on Drugs – Nixon – 1971
 3. Violent Crime Control Act – Clinton – 1994
 4. Rapid growth in incarceration (2x growth/10 years) 1980 +/-

Pre-Arrest Diversion: Observations

- Newly emerging field and profession
 - Formalized: Policy, Practice and Training
 - Systems approach: Police + Treatment + Community + Research
 - Research is promising
 - First steps underway to establish a policy framework
 - Mental health is not illegal
- Drugs are (mostly) illegal
 - Mental health tends to think of crisis situations
 - SUD does not rely on a crisis situation
 - **Being driven in large part by the opioid epidemic**
 - Social services, housing, recovery
 - Family, children, veterans

The Naloxone Plus Framework: *“Saving a Life Twice”*

The National Standard for Law Enforcement Opioid Response



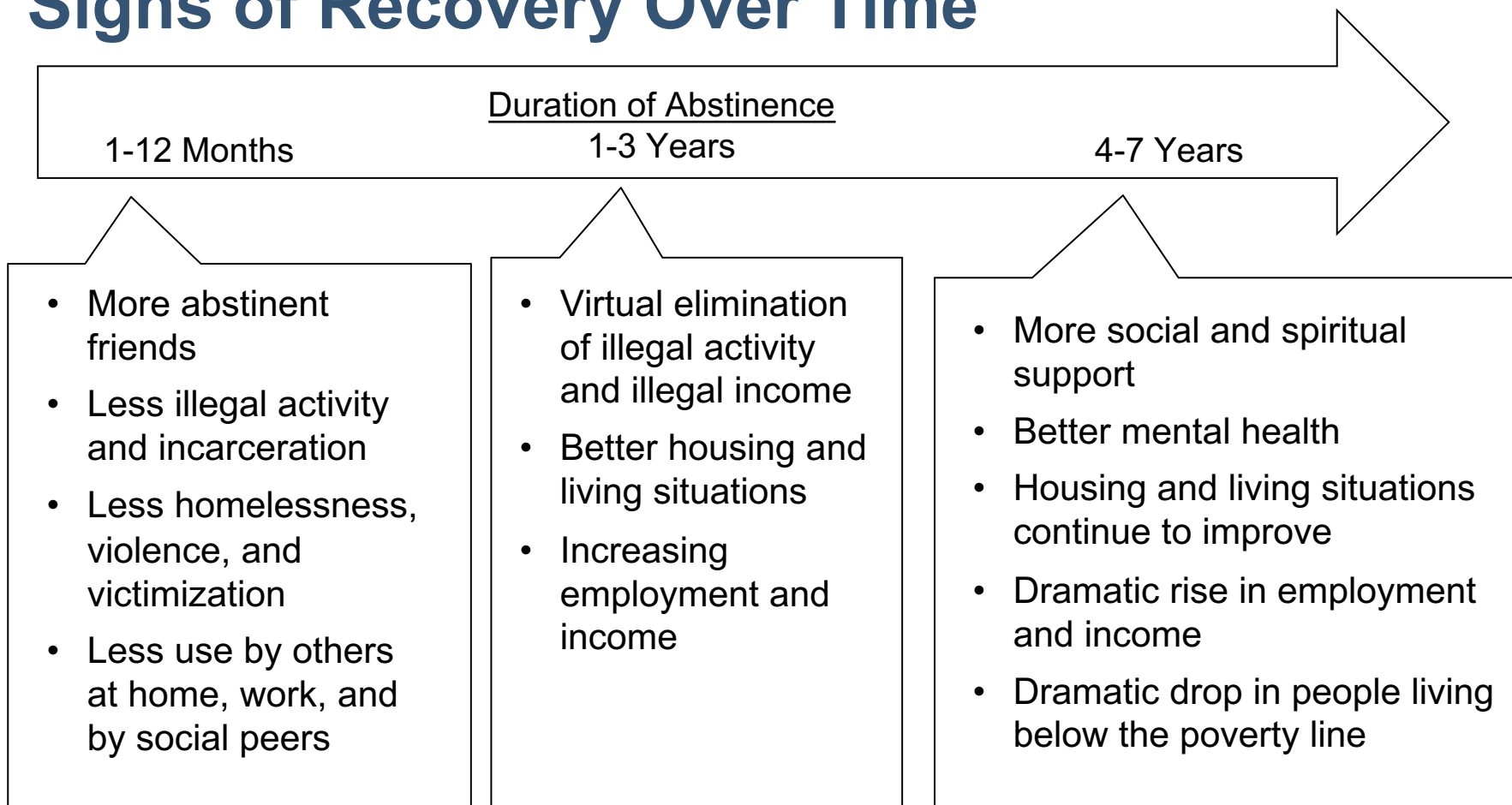
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Elements of the Naloxone Plus Framework

- **Naloxone Plus:** Engagement with treatment as part of an overdose response with naloxone, then following up rapidly with tight integration with treatment. Site examples: QRT, DART, STEER
 - **Naloxone** – Law enforcement, fire, emergency medical services, community, businesses, individuals, etc.
 - **Rapid ID** – e.g., 9-1-1
 - **Immediate contact with individual** – as close as possible to point of OD
 - **Rapid engagement** – in person and daily follow-up until engaged in treatment
 - **Rapid access to treatment** – measured in minutes and hours
 - **Screening and clinical assessment** – to have the correct individual approach
 - **Continued tight integration** – police and behavioral health and community
 - **Medication-Assisted Treatment (MAT)** – all appropriate medications made available
 - **Recovery support services** – treatment ends, recovery continues
 - **Naloxone** – for the individual and his/her household

Signs of Recovery Over Time



Source: Dennis, Foos & Scott, 2007



Why Case Management:

Most individuals entering the justice system have multiple & complex service needs



Source: Community Catalyst, 2016

Components of Comprehensive Drug Addiction Treatment



The best treatment programs provide a combination of therapies and other services to meet the needs of the individual patient.

National Institute of Drug Abuse

Collaboration for Deflection: *Making It Go When It Ain't All Equal*



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Naloxone Plus Is Complex...

The National Standard for LE Opioid Work

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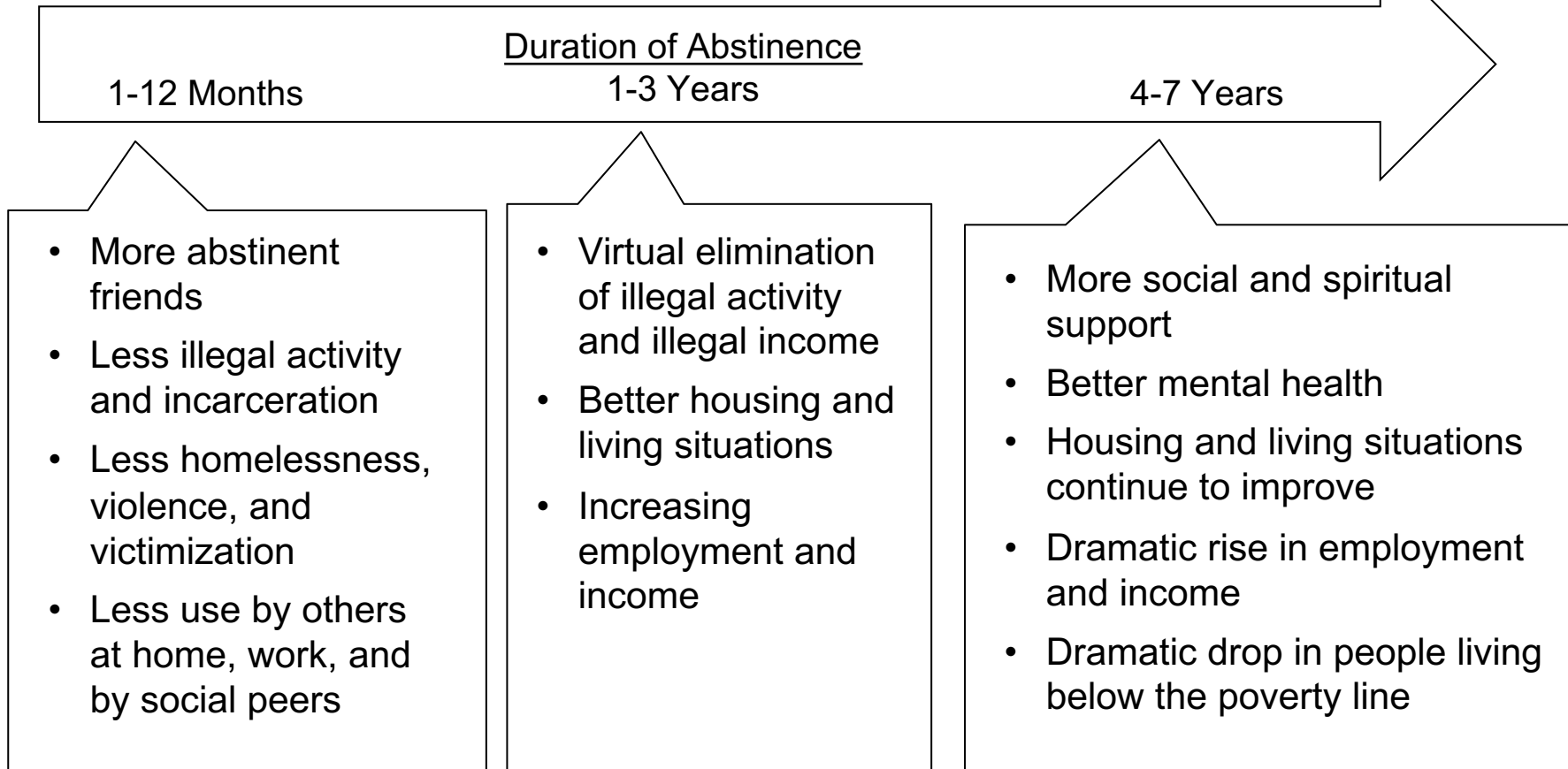
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National Institute of Drug Abuse

The Solution - Recovery - Occurs Over Time



Source: Dennis, Foos & Scott, 2007

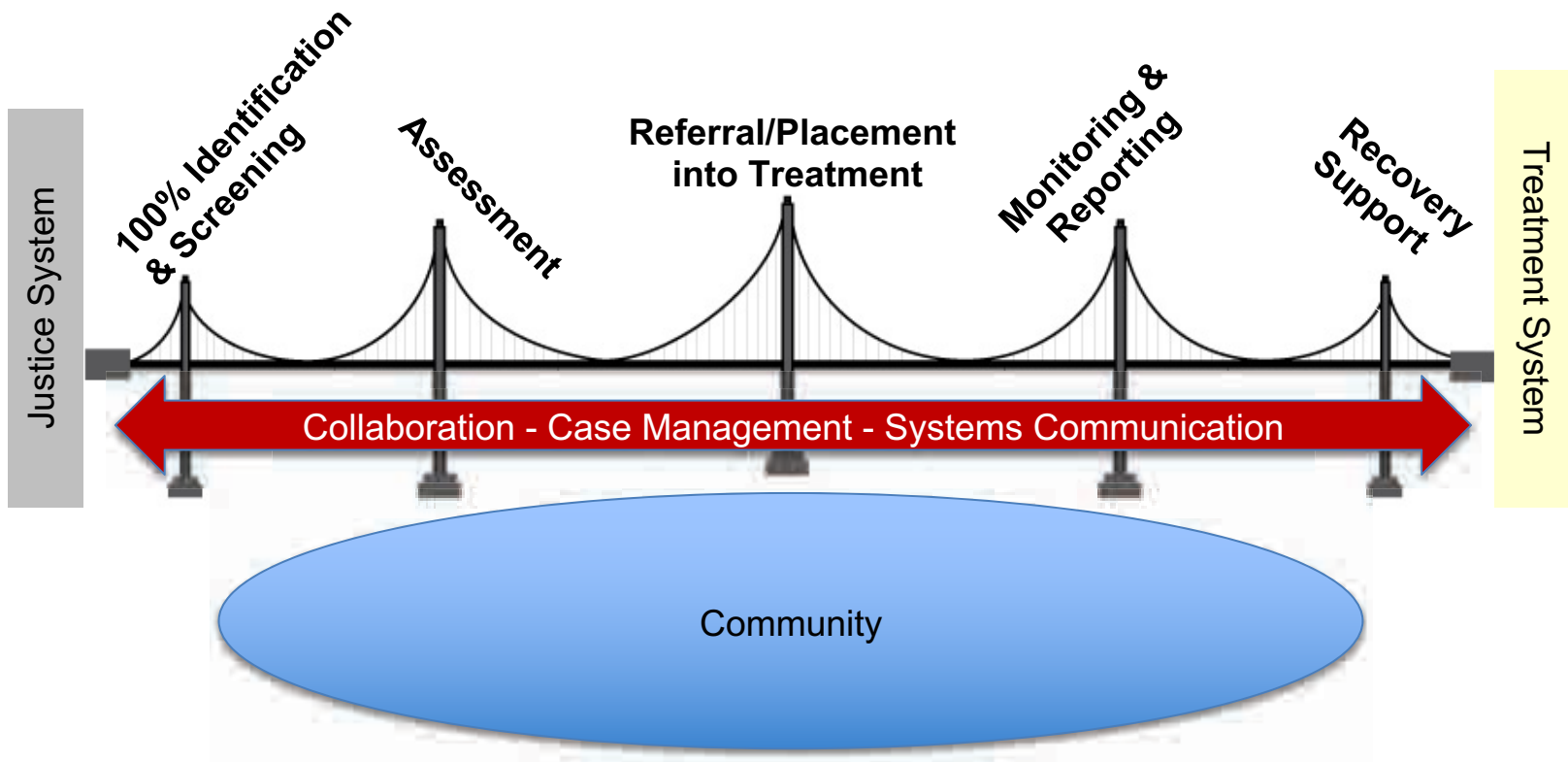


PRE-ARREST DIVERSION: PATHWAYS TO COMMUNITY POLICE, TREATMENT AND COMMUNITY COLLABORATIVE



The TASC Model

Connecting Two Systems



Then - One Pathway

Self-Referral

Active Outreach

Naloxone Plus

Officer Prevention

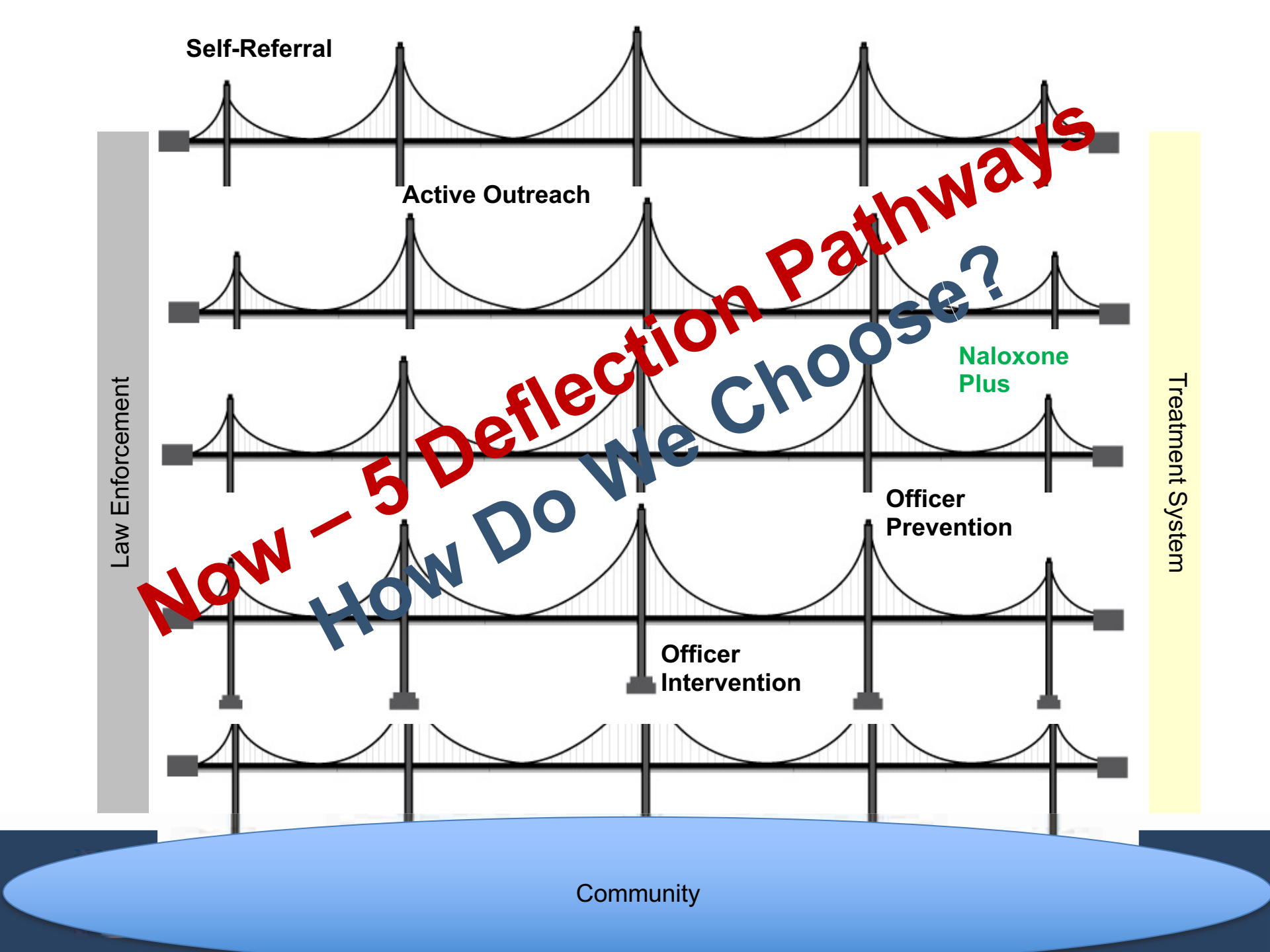
Officer Intervention

Law Enforcement

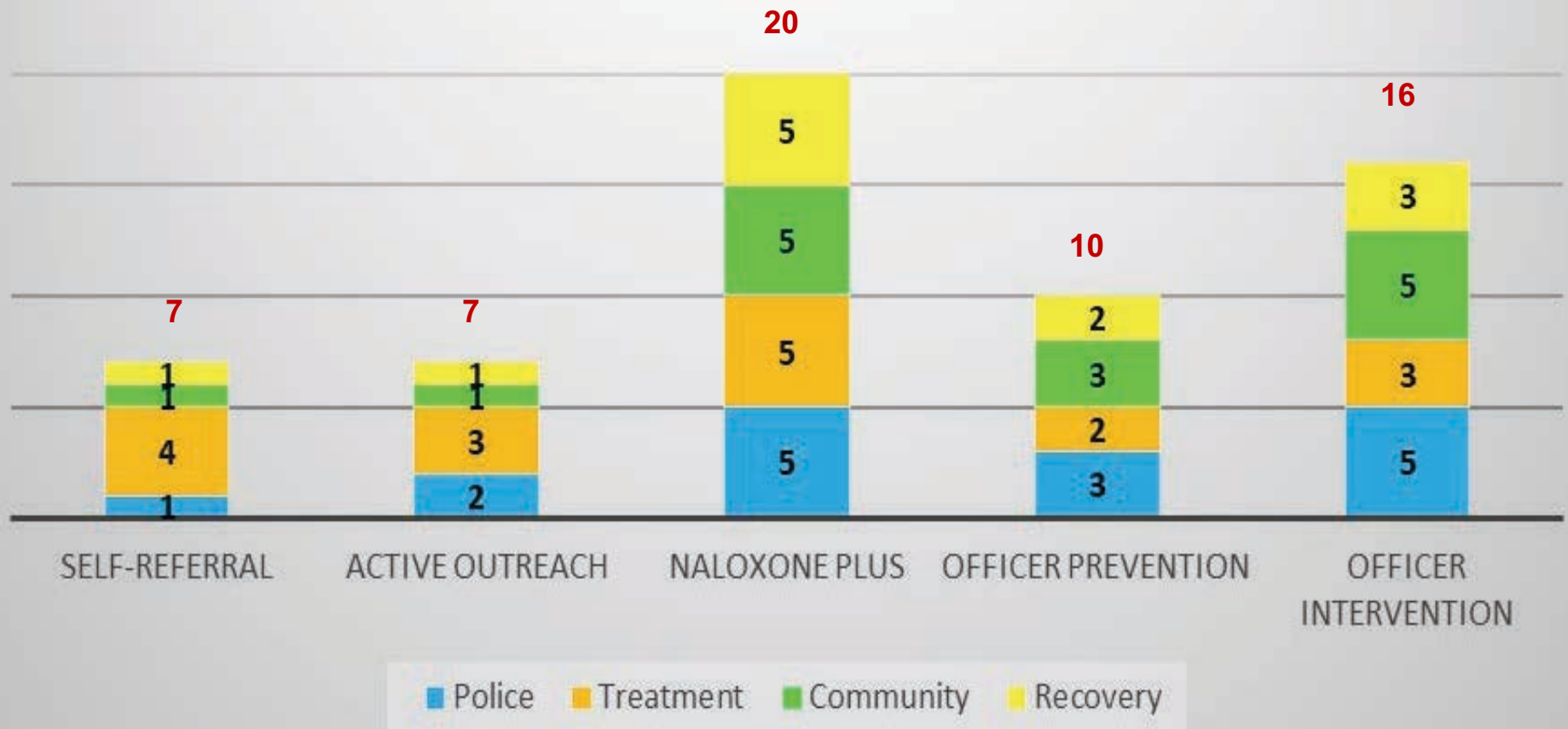
Treatment System

Community

Now - 5 Deflection Pathways
How Do We Choose?



Required Deflection Collaboration Scores by System and Pathway



PTACC

POLICE, TREATMENT, AND COMMUNITY



COLLABORATIVE

*The NATIONAL Voice of the
Pre-Arrest Diversion Field*



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PTACC Collaborative: Our Mission, Purpose, and Cornerstone

- **Mission** – To strategically enhance the quantity and quality of community behavioral health and social service options through engagement in pre-arrest diversion
- **Purpose** – To provide NATIONAL vision, leadership, advocacy, and education to facilitate the practice of pre-arrest diversion across the US
- **Cornerstone** – PTACC is open-source, open to any and all. PTACC is “non-denominational” as to which model/brand of pre-arrest diversion is appropriate for a jurisdiction; each community must determine which approach(es) solves its problem, fits the local situation, and can be addressed through current behavioral health capacity.



PTACC National Partners



★ Indicates PTACC National Founding Partner

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PTACC “Open-Source” Resources:

- **PTACC Visual 5 Pathways to Treatment** – The first visual depiction of all known deflection and pre-arrest diversion pathways
- **PTACC Core Measures of Pre-Arrest Diversion** – Recommended metrics for sites to use covering police, treatment, community, and race.
- **PTACC 11 Guiding Principles for Behavioral Health Pre-Arrest Diversion** – Currently being aligned with CARF accreditation standards.
- **PTACC Pre-Arrest Diversion Presentations** – PAD Basics, PAD Policy, Naloxone Plus
- **PTACC National Policy and Legislation** – In development
- **PTACC Housing & Pre-Arrest Diversion** – In development



www.ptaccollaborative.org



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